H-1402.1			

## HOUSE BILL 2103

State of Washington 61st Legislature 2009 Regular Session

By Representatives Miloscia, O'Brien, Hasegawa, McCoy, Kessler, Chase, and Conway

Read first time 02/10/09. Referred to Committee on Finance.

- 1 AN ACT Relating to the taxation of adult entertainment materials
- 2 and services; amending RCW 82.08.020, 82.08.010, 82.12.010, 82.12.020,
- 3 and 82.12.035; adding a new section to chapter 82.32 RCW; creating a
- 4 new section; and providing an effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that the sale and use
- 7 of adult entertainment materials and services result in increased costs
- 8 to the state through the provision of increased governmental services,
- 9 including human services and criminal justice services. It is the
- 10 legislature's intention that the activities that result in these
- 11 increased services bear more of the costs of these services. The
- 12 legislature intends to dedicate the revenues from a tax on the sale and
- 13 use of adult entertainment materials and services to crime victims'
- 14 compensation, with an emphasis towards providing services, support, or
- 15 therapy to those children who are victims of sexual abuse.
- 16 Sec. 2. RCW 82.08.020 and 2006 c 1 s 3 are each amended to read as
- 17 follows:

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- 1 (1) There is levied and there shall be collected a tax on each 2 retail sale in this state equal to six and five-tenths percent of the 3 selling price.
  - (2) There is levied and ((there shall be)) collected an additional tax on each retail car rental, regardless of whether the vehicle is licensed in this state, equal to five and nine-tenths percent of the selling price. The revenue collected under this subsection shall be deposited in the multimodal transportation account created in RCW 47.66.070.
  - (3) Beginning July 1, 2003, there is levied and collected an additional tax of three-tenths of one percent of the selling price on each retail sale of a motor vehicle in this state, other than retail car rentals taxed under subsection (2) of this section. The revenue collected under this subsection shall be deposited in the multimodal transportation account created in RCW 47.66.070.
  - (4) In addition to any tax imposed under subsection (1) of this section there is levied and there shall be collected a tax on each retail sale of adult entertainment materials and services equal to eighteen and one-half percent of the selling price.
  - (5) For purposes of subsection (3) of this section, "motor vehicle" has the meaning provided in RCW 46.04.320, but does not include farm tractors or farm vehicles as defined in RCW 46.04.180 and 46.04.181, off-road and nonhighway vehicles as defined in RCW 46.09.020, and snowmobiles as defined in RCW 46.10.010.
  - $((\frac{(5)}{)})$  (6) Beginning on December 8, 2005, 0.16 percent of the taxes collected under subsection (1) of this section shall be dedicated to funding comprehensive performance audits required under RCW 43.09.470. The revenue identified in this subsection shall be deposited in the performance audits of government account created in RCW 43.09.475.
- (((6))) (7) The taxes imposed under this chapter ((shall)) apply to successive retail sales of the same property.
- (((+7))) (8) The rates provided in this section apply to taxes 34 imposed under chapter 82.12 RCW as provided in RCW 82.12.020.
- **Sec. 3.** RCW 82.08.010 and 2007 c 6 s 1302 are each amended to read as follows:
- For the purposes of this chapter:

(1)(a) "Selling price" includes "sales price." "Sales price" means the total amount of consideration, except separately stated trade-in property of like kind, including cash, credit, property, and services, for which tangible personal property, extended warranties, or services defined as a "retail sale" under RCW 82.04.050 are sold, leased, or rented, valued in money, whether received in money or otherwise. No deduction from the total amount of consideration is allowed for the following: (i) The seller's cost of the property sold; (ii) the cost of materials used, labor or service cost, interest, losses, all costs of transportation to the seller, all taxes imposed on the seller, and any other expense of the seller; (iii) charges by the seller for any services necessary to complete the sale, other than delivery and installation charges; (iv) delivery charges; and (v) installation charges.

When tangible personal property is rented or leased under circumstances that the consideration paid does not represent a reasonable rental for the use of the articles so rented or leased, the "selling price" shall be determined as nearly as possible according to the value of such use at the places of use of similar products of like quality and character under such rules as the department may prescribe;

- (b) "Selling price" or "sales price" does not include: Discounts, including cash, term, or coupons that are not reimbursed by a third party that are allowed by a seller and taken by a purchaser on a sale; interest, financing, and carrying charges from credit extended on the sale of tangible personal property, extended warranties, or services, if the amount is separately stated on the invoice, bill of sale, or similar document given to the purchaser; and any taxes legally imposed directly on the consumer that are separately stated on the invoice, bill of sale, or similar document given to the purchaser;
- 30 (c) "Selling price" or "sales price" includes consideration 31 received by the seller from a third party if:
  - (i) The seller actually receives consideration from a party other than the purchaser, and the consideration is directly related to a price reduction or discount on the sale;
  - (ii) The seller has an obligation to pass the price reduction or discount through to the purchaser;
    - (iii) The amount of the consideration attributable to the sale is

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fixed and determinable by the seller at the time of the sale of the item to the purchaser; and

- (iv) One of the criteria in this subsection (1)(c)(iv) is met:
- (A) The purchaser presents a coupon, certificate, or other documentation to the seller to claim a price reduction or discount where the coupon, certificate, or documentation is authorized, distributed, or granted by a third party with the understanding that the third party will reimburse any seller to whom the coupon, certificate, or documentation is presented;
- (B) The purchaser identifies himself or herself to the seller as a member of a group or organization entitled to a price reduction or discount, however a "preferred customer" card that is available to any patron does not constitute membership in such a group; or
- (C) The price reduction or discount is identified as a third party price reduction or discount on the invoice received by the purchaser or on a coupon, certificate, or other documentation presented by the purchaser;
- (2)(a) "Seller" means every person, including the state and its departments and institutions, making sales at retail or retail sales to a buyer, purchaser, or consumer, whether as agent, broker, or principal, except "seller" does not mean:
- (i) The state and its departments and institutions when making sales to the state and its departments and institutions; or
- (ii) A professional employer organization when a covered employee coemployed with the client under the terms of a professional employer agreement engages in activities that constitute a sale at retail that is subject to the tax imposed by this chapter. In such cases, the client, and not the professional employer organization, is deemed to be the seller and is responsible for collecting and remitting the tax imposed by this chapter.
- 31 (b) For the purposes of (a) of this subsection, the terms "client,"
  32 "covered employee," "professional employer agreement," and
  33 "professional employer organization" have the same meanings as in RCW
  34 82.04.540;
- 35 (3) "Buyer," "purchaser," and "consumer" include, without limiting 36 the scope hereof, every individual, receiver, assignee, trustee in 37 bankruptcy, trust, estate, firm, copartnership, joint venture, club, 38 company, joint stock company, business trust, corporation, association,

society, or any group of individuals acting as a unit, whether mutual, cooperative, fraternal, nonprofit, or otherwise, municipal corporation, quasi municipal corporation, and also the state, its departments and institutions and all political subdivisions thereof, irrespective of the nature of the activities engaged in or functions performed, and also the United States or any instrumentality thereof;

- (4) "Delivery charges" means charges by the seller of personal property or services for preparation and delivery to a location designated by the purchaser of personal property or services including, but not limited to, transportation, shipping, postage, handling, crating, and packing;
- (5) "Direct mail" means printed material delivered or distributed by United States mail or other delivery service to a mass audience or to addressees on a mailing list provided by the purchaser or at the direction of the purchaser when the cost of the items are not billed directly to the recipients. "Direct mail" includes tangible personal property supplied directly or indirectly by the purchaser to the direct mail seller for inclusion in the package containing the printed material. "Direct mail" does not include multiple items of printed material delivered to a single address;
- (6) The meaning attributed in chapter 82.04 RCW to the terms "tax year," "taxable year," "person," "company," "sale," "sale at retail," "retail sale," "sale at wholesale," "wholesale," "business," "engaging in business," "cash discount," "successor," "consumer," "in this state" and "within this state" shall apply equally to the provisions of this chapter;
- (7) For the purposes of the taxes imposed under this chapter and under chapter 82.12 RCW, "tangible personal property" means personal property that can be seen, weighed, measured, felt, or touched, or that is in any other manner perceptible to the senses. Tangible personal property includes electricity, water, gas, steam, and prewritten computer software;
- (8) "Extended warranty" has the same meaning as in RCW 82.04.050(7);
- (9) "Adult entertainment materials and services" means those entertainment materials and services that are primarily oriented to an interest in sex, including but not limited to magazines, photographs, motion pictures, videotapes, videodiscs, cable television services,

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- 1 <u>telephone services</u>, <u>audiotapes</u>, <u>computer programs</u>, <u>and paraphernalia</u>.
- 2 "Adult entertainment materials and services" does not include (a) books
- 3 or magazines that contain no photographs or other graphics; or (b)
- 4 <u>motion pictures, videotapes, videodiscs, or cable television services</u>
- 5 that do not contain any explicit sex of the type that would be rated
- 6 "X" using the standards existing on January 1, 2009, of the motion
- 7 picture association of America, inc. Any motion picture, videotape,
- 8 videodisc, cable television service, or other visual medium that
- 9 contains any explicit sex of the type that would be rated "X" using
- 10 these standards is considered to be primarily oriented to an interest
- 11 in sex. Notwithstanding subsection (6) of this section, adult
- 12 entertainment services are a sale at retail for the purposes of this
- 13 chapter and chapter 82.12 RCW.
- 14 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 82.32 RCW
- 15 to read as follows:
- 16 All revenues collected on sales and use of adult entertainment
- 17 materials and services under chapter 82.08 or 82.12 RCW must be
- 18 deposited in the general fund to be used solely for the general
- 19 assistance-unemployable program.
- 20 **Sec. 5.** RCW 82.12.010 and 2006 c 301 s 3 are each amended to read
- 21 as follows:
- 22 For the purposes of this chapter:
- 23 (1) "Purchase price" means the same as sales price as defined in
- 24 RCW 82.08.010((-));
- 25 (2)(a) "Value of the article used" shall be the purchase price for
- 26 the article of tangible personal property, the use of which is taxable
- 27 under this chapter. The term also includes, in addition to the
- 28 purchase price, the amount of any tariff or duty paid with respect to
- 29 the importation of the article used. In case the article used is
- 30 acquired by lease or by gift or is extracted, produced, or manufactured
- 31 by the person using the same or is sold under conditions wherein the
- 32 purchase price does not represent the true value thereof, the value of
- 33 the article used shall be determined as nearly as possible according to
- 34 the retail selling price at place of use of similar products of like
- 35 quality and character under such rules as the department may prescribe.

(b) In case the articles used are acquired by bailment, the value of the use of the articles so used shall be in an amount representing a reasonable rental for the use of the articles so bailed, determined as nearly as possible according to the value of such use at the places of use of similar products of like quality and character under such rules as the department of revenue may prescribe. In case any such articles of tangible personal property are used in respect to the construction, repairing, decorating, or improving of, and which become or are to become an ingredient or component of, new or existing buildings or other structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city housing authority created pursuant to chapter 35.82 RCW, including the installing or attaching of any such articles therein or thereto, whether or not such personal property becomes a part of the realty by virtue of installation, then the value of the use of such articles so used shall be determined according to the retail selling price of such articles, or in the absence of such a selling price, as nearly as possible according to the retail selling price at place of use of similar products of like quality and character or, in the absence of either of these selling price measures, such value may be determined upon a cost basis, in any event under such rules as the department of revenue may prescribe.

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- (c) In the case of articles owned by a user engaged in business outside the state which are brought into the state for no more than one hundred eighty days in any period of three hundred sixty-five consecutive days and which are temporarily used for business purposes by the person in this state, the value of the article used shall be an amount representing a reasonable rental for the use of the articles, unless the person has paid tax under this chapter or chapter 82.08 RCW upon the full value of the article used, as defined in (a) of this subsection.
- (d) In the case of articles manufactured or produced by the user and used in the manufacture or production of products sold or to be sold to the department of defense of the United States, the value of the articles used shall be determined according to the value of the ingredients of such articles.
- (e) In the case of an article manufactured or produced for purposes of serving as a prototype for the development of a new or improved

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product, the value of the article used shall be determined by: (i) The retail selling price of such new or improved product when first offered for sale; or (ii) the value of materials incorporated into the prototype in cases in which the new or improved product is not offered for sale.

- (f) In the case of an article purchased with a direct pay permit under RCW 82.32.087, the value of the article used shall be determined by the purchase price of such article if, but for the use of the direct pay permit, the transaction would have been subject to sales tax;
- (3) "Value of the service used" means the purchase price for the service, the use of which is taxable under this chapter. If the service is received by gift or under conditions wherein the purchase price does not represent the true value thereof, the value of the service used shall be determined as nearly as possible according to the retail selling price at place of use of similar services of like quality and character under rules the department may prescribe;
- (4) "Value of the extended warranty used" means the purchase price for the extended warranty, the use of which is taxable under this chapter. If the extended warranty is received by gift or under conditions wherein the purchase price does not represent the true value of the extended warranty, the value of the extended warranty used shall be determined as nearly as possible according to the retail selling price at place of use of similar extended warranties of like quality and character under rules the department may prescribe;
- (5) "Use," "used," "using," or "put to use" ((shall)) have their ordinary meaning, and ((shall)) mean:
- (a) With respect to tangible personal property, the first act within this state by which the taxpayer takes or assumes dominion or control over the article of tangible personal property (as a consumer), and include installation, storage, withdrawal from storage, distribution, or any other act preparatory to subsequent actual use or consumption within this state;
- (b) With respect to a service defined in RCW 82.04.050(2)(a), the first act within this state after the service has been performed by which the taxpayer takes or assumes dominion or control over the article of tangible personal property upon which the service was performed (as a consumer), and includes installation, storage,

withdrawal from storage, distribution, or any other act preparatory to subsequent actual use or consumption of the article within this state; ((and))

- (c) With respect to an extended warranty, the first act within this state after the extended warranty has been acquired by which the taxpayer takes or assumes dominion or control over the article of tangible personal property to which the extended warranty applies, and includes installation, storage, withdrawal from storage, distribution, or any other act preparatory to subsequent actual use or consumption of the article within this state; and
- (d) With respect to an adult entertainment service which affords a benefit or is otherwise capable of use within this state, the use within this state of the service, regardless of the place of performance;
- (6) "Taxpayer" and "purchaser" include all persons included within the meaning of the word "buyer" and the word "consumer" as defined in chapters 82.04 and 82.08 RCW;
- (7)(a)(i) Except as provided in (a)(ii) of this subsection (7), "retailer" means every seller as defined in RCW 82.08.010 and every person engaged in the business of selling tangible personal property or adult entertainment services at retail and every person required to collect from purchasers the tax imposed under this chapter.
- (ii) "Retailer" does not include a professional employer organization when a covered employee coemployed with the client under the terms of a professional employer agreement engages in activities that constitute a sale of tangible personal property, extended warranty, or a sale of any service defined as a retail sale in RCW 82.04.050 (2)(a) or (3)(a) that is subject to the tax imposed by this chapter. In such cases, the client, and not the professional employer organization, is deemed to be the retailer and is responsible for collecting and remitting the tax imposed by this chapter.
- (b) For the purposes of (a) of this subsection, the terms "client,"
  "covered employee," "professional employer agreement," and
  "professional employer organization" have the same meanings as in RCW
  82.04.540;
- 36 (8) "Extended warranty" has the same meaning as in RCW 37 82.04.050(7);

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- (9) The meaning ascribed to words and phrases in chapters 82.04 and 82.08 RCW, insofar as applicable, shall have full force and effect with respect to taxes imposed under the provisions of this chapter. "Consumer," in addition to the meaning ascribed to it in chapters 82.04 and 82.08 RCW insofar as applicable, shall also mean any person who distributes or displays, or causes to be distributed or displayed, any article of tangible personal property, except newspapers, the primary purpose of which is to promote the sale of products or services. respect to property distributed to persons within this state by a consumer as defined in this subsection (9), the use of the property ((shall be)) is deemed to be by such consumer. <u>In addition, "consumer"</u> includes any person who purchases, acquires, or uses any adult entertainment service other than for resale in the regular course of business. Resale of a service means a separately stated charge to another person for the service by a person who has paid or is obligated to pay an identical charge to one who has originally rendered the identical service.
- **Sec. 6.** RCW 82.12.020 and 2005 c 514 s 105 are each amended to 19 read as follows:
  - (1) There is ((hereby)) levied and ((there shall be)) collected from every person in this state a tax or excise for the privilege of using within this state as a consumer: (a) Any article of tangible personal property purchased at retail, or acquired by lease, gift, repossession, or bailment, or extracted or produced or manufactured by the person so using the same, or otherwise furnished to a person engaged in any business taxable under RCW 82.04.280 (2) or (7); (b) any prewritten computer software, regardless of the method of delivery, but excluding prewritten computer software that is either provided free of charge or is provided for temporary use in viewing information, or both; or (c) any extended warranty.
  - (2) This tax ((shall apply)) applies to the use of every extended warranty, service defined as a retail sale in RCW 82.04.050 (2)(a) or (3)(a) and 82.08.010, and the use of every article of tangible personal property, including property acquired at a casual or isolated sale, and including byproducts used by the manufacturer thereof, except as hereinafter provided, irrespective of whether the article or similar

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articles are manufactured or are available for purchase within this state.

- (3) The provisions of this chapter do not apply in respect to the use of any article of tangible personal property, extended warranty, or service taxable under RCW 82.04.050 (2)(a) or (3)(a), purchased at retail or acquired by lease, gift, or bailment if the sale to, or the use by, the present user or his bailor or donor has already been subjected to the tax under chapter 82.08 RCW or this chapter and the tax has been paid by the present user or by his bailor or donor.
- (4) Except as provided in this section, payment by one purchaser or user of tangible personal property, extended warranty, or service of the tax imposed by chapter 82.08 or 82.12 RCW shall not have the effect of exempting any other purchaser or user of the same property, extended warranty, or service from the taxes imposed by such chapters. If the sale to, or the use by, the present user or his or her bailor or donor has already been subjected to the tax under chapter 82.08 RCW or this chapter and the tax has been paid by the present user or by his or her bailor or donor; or in respect to the use of property acquired by bailment and the tax has once been paid based on reasonable rental as determined by RCW 82.12.060 measured by the value of the article at time of first use multiplied by the tax rate imposed by chapter 82.08 RCW or this chapter as of the time of first use; or in respect to the use of any article of tangible personal property acquired by bailment, if the property was acquired by a previous bailee from the same bailor for use in the same general activity and the original bailment was prior to June 9, 1961, the tax imposed by this chapter does not apply.
  - (5) The tax shall be levied and collected in an amount equal to the value of the article used, value of the extended warranty used, or value of the service used by the taxpayer multiplied by the rates in effect for the retail sales tax under RCW 82.08.020, except in the case of a seller required to collect use tax from the purchaser, the tax shall be collected in an amount equal to the purchase price multiplied by the rate in effect for the retail sales tax under RCW 82.08.020.
- **Sec. 7.** RCW 82.12.035 and 2007 c 6 s 1203 are each amended to read as follows:
  - A credit shall be allowed against the taxes imposed by this chapter upon the use of tangible personal property, extended warranty, or

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services taxable under RCW 82.04.050 (2)(a) or (3)(a) or defined as a 1 retail sale under RCW 82.08.010, in the state of Washington in the 2 amount that the present user thereof or his or her bailor or donor has 3 4 paid a retail sales or use tax with respect to such property, extended warranty, or service to any other state, possession, territory, or 5 6 commonwealth of the United States, any political subdivision thereof, 7 the District of Columbia, and any foreign country or political 8 subdivision thereof, prior to the use of such property, extended 9 warranty, or service in Washington.

10 <u>NEW SECTION.</u> **Sec. 8.** This act takes effect October 1, 2009.

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